

COMMISSION ON THE ORGANIZATION OF THE GOVERNMENT
FOR THE CONDUCT OF FOREIGN POLICY

2025 M STREET, N.W.
WASHINGTON, D.C. 20503

March 7, 1975

MEMORANDUM FOR COMMISSIONERS

FROM: Francis O. Wilcox, Executive Director

SUBJECT: Committee II - Intelligence, Draft Report

A draft report on Intelligence for consideration by the Commission is enclosed.

In presenting this draft the Chairman and members of Committee II point out that the present draft is not fully satisfactory, will certainly need further revision, and approval of the Commission is not sought at this time. The draft is the product of extensive study and discussion in the Committee but will need considerable compression, the elimination of some subjects which the Commission may not regard as appropriate to its mandate, and additional clarifying language.

In view of the other responsibilities of Committee II for National Security and in light of the need to have the statements on Intelligence be fully consistent with the other aspects of the Commission's review, it will be necessary for further coordination between the two topics to take place.

Nevertheless, the Committee believes that it would be useful to get the Commission's views on this subject at this time.

Enclosure

(3/7/75)

DRAFT REPORT

INTELLIGENCE

INTRODUCTION

Intelligence in support of the conduct of foreign policy is a large, fragmented, and costly activity. Basically, it involves two vital functions:

- the COLLECTION OF "raw" information on foreign countries, people, and events in every way possible -- secret and open -- using human sources, communication devices, photography, and many other technical means.
- the ASSESSMENT of all information through research and analysis to produce "finished" intelligence reports, estimates, and judgments.

In addition, another activity, not strictly intelligence, is traditionally carried out by intelligence services; i.e., covert action, which is the effort to influence the affairs of other nations by secret and unattributable means.

From the standpoint of national needs, intelligence functions must be governed by these imperatives:

- Intelligence must supply policymakers and operators with reliable, timely and useful information; that is, intelligence must be RESPONSIVE to the needs of its consumers.
- Intelligence must accomplish its task with ECONOMY OF EFFORT.

The fulfillment of intelligence functions in accordance with these imperatives requires a complex pattern of organization, orderly direction, and responsible oversight. The Commission has looked into these basic elements of the intelligence effort and finds that some changes and improvements are needed. Its examination has centered around the following subjects which are separately discussed:

- I. The Intelligence Community
- II. The Policymaker and Intelligence Support
- III. Resource Management and the Role of the DCI
- IV. Defense Intelligence Activities
- V. The Clandestine Service and Covert Action
- VI. Declassification and Protection of Sources
- VII. Supervision and Oversight

ROUTING AND RECORD SHEET

SUBJECT: (Optional)

Executive Registry

75-1617

FROM:

Legislative Counsel

EXTENSION

6121

NO.

DATE

2 April 1975

TO: (Officer designation, room number, and building)

DATE

RECEIVED

FORWARDED

OFFICER'S INITIALS

COMMENTS (Number each comment to show from whom to whom. Draw a line across column after each comment.)

1. DCI

Attached is the draft report of the Murphy Commission that I mentioned at this morning's meeting. It has been passed to us informally and somewhat confidentially for any comments which we might care to make to Representative Broomfield on it. I would like any thoughts you want to convey on this by close of business Friday, 4 April.

George L. Cary
Legislative Counsel

cc: DCI, DDO, DDI, DDA,
DDS&T, OGC

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(EXECUTIVE SECRET FIVE)